

# Barton Neighbourhood Development Plan Strategic Environmental Assessment (SEA) and Habitat Regulations Assessment (HRA)

**Screening Report** 

Wyre Borough Council 3 February 2021

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# 1 Draft Barton Neighbourhood Development Plan (NDP)

- 1.1 Neighbourhood planning gives town and parish councils or newly formed neighbourhood forums the opportunity to prepare, with the community they represent, a planning document to shape the future of the places where they live and work. Neighbourhood planning allows communities to set planning policies through a neighbourhood development plan (NDP). The NDP cannot be used to prevent or stifle development.
- 1.2 At the start of the neighbourhood planning process, the neighbourhood area which the community intend to produce a plan for has to be formally agreed. Barton Parish council and Myerscough & Bilsborrow Parish Council submitted a joint Neighbourhood Area Application that was formally designated as Barton Village Neighbourhood Area on 8 September 2017.
- 1.3 A plan of the approved Neighbourhood Area is available in <u>appendix 1</u>. The Neighbourhood Area includes the whole administrative area of Barton Parish Council (located in Preston City Council) and a small part of Myerscough & Bilsorrow Parish Council (located in Wyre Borough Council) to the degree that the community associate it with Barton Village. Due to the small area included within Myerscough & Bilsborrow Parish Councils administrative area, that council have delegated responsibility for preparing the Barton NDP to Barton Parish Council, who will act as the lead parish council.
- 1.4 The Neighbourhood Planning (General) Regulations 2012 (as amended) (here after referred as "Regulations") set out the detailed arrangements that neighbourhood plans should follow.
- 1.5 The emerging plan will also have to undergo a number of public consultation stages, before the plan is examined. Barton Parish Council as the lead parish council have undertaken public engagement on the NDP in August 2018 with a scoping exercise, Barton Parish Council are also currently undertaking formal consultation on their pre-submission NDP in accordance with Regulation 14.
- 1.6 A further public consultation on the Submission NDP will be undertaken by the local planning authorities in accordance with Regulation 15. Comments received on the submission NDP will be considered by the appointed examiner.
- 1.7 If the examination is successful and the plan can proceed to referendum, if the majority of those who vote in referendum support the plan, then the plan can be made ("adopted") by the council. The adopted neighbourhood plan would form part of the authority's development plan, meaning it will be a material consideration in determining planning applications within the NDP area.
- 1.8 This screening assessment has been undertaken on the draft Barton NDP (Regulation 14) and considers the NDP in as far as it relates to the administrative

area of Wyre Council only. This screening assessment should be read alongside any relevant assessment undertaken by Preston City Council in as far as it relates to the administrative area of Preston City Council.

# 2. Introduction – The Screening Report

- 2.1 This screening assessment has been prepared by Wyre Borough Council (the "council") to determine whether the content of the draft Barton NDP (Regulation 14 draft) requires:
  - A Strategic Environmental Assessment (SEA) in accordance with the European Directive 2001/42/EC and associated Environmental Assessment of Plans and Programmes Regulations 2004; and
  - A Habitat Regulations Assessment (HRA) in accordance with Article 6(3) of the EU Habitats Directive and with Regulation 61 of the Conservation of Habitats and Species Regulations 2010 (as amended)
- 2.2 Guidance on the need for when a SEA may be required is also provided in <a href="The-National Planning Practice Guidance">The National Planning Practice Guidance</a>.
- 2.3 It is the responsibility of the local planning authority to ensure that all the regulations appropriate to the nature and scope of the NDP submitted have been met. The local planning authority must decide whether the NDP proposal is compatible with relevant legal obligations when it takes the decision on whether the NDP should proceed to referendum and when it takes the decision on whether or not to make ("adopt") the NDP which will bring it into legal force.

# 3. Background

# **Strategic Environmental Assessment**

3.1 To meet one of the basic conditions sets out in the Town and Country Planning Act 1990 (as amended), Neighbourhood Development Pans (NDP) should be compatible with European Union Obligations, including obligations under the Strategic Environmental Assessment (SEA) Directive. The aim of the SEA Directive is:

<sup>&</sup>quot;...provide for a high level of protection of the environment and to contribute to the integration of environmental considerations into the preparation and adoption of plans and programmes with a view to promoting sustainable development."

- 3.2 To decide whether a proposed NDP might have a significant environmental effects and thus require an SEA, the NDP should be screened at an early stage. As part of the screening stage and determining whether the proposal are likely to have significant effects, the local authority is required to consult: Environment Agency; Historic England and Natural England.
- 3.3 As part of the screening stage, where it is determined that the NDP is unlikely to have significant environmental effects (and, accordingly, does not require an environmental assessment), a statement of reasons for the determination should be prepared. A copy of the statement should be submitted with the submission NDP and made available to the independent examiner. Providing there are no significant changes to the proposals and the policies contained in the draft NDP (Regulation 14 draft), this screening assessment undertaken by Wyre Borough Council would meet this requirement (in relation to Wyre only).

# **Habitats Regulations Assessment**

- 3.4 In accordance with the European Council Directive 92/43/EEC on the Conservation of natural habitats and of wild flora and fauna (the 'Habitats Directive'), land use plan, such as NDP should be screened to assess whether it may give rise to significant effects upon the integrity of a protected Natura 2000 site (also known as a 'European site') habitats and/or species. The effects of the plan, in isolation and in combination with other plans and projects should be assessed. This overarching process is referred to as Habitats Regulations Assessment (HRA).
- 3.5 As part of the screening stage and determining whether the proposal will have likely significant effects, the local authority is required to consult Natural England.
- 3.6 If the screening assessment concludes based upon the objective information considered, that there may be a significant effects, or that it is unknown, an Appropriate Assessment will be required to undertake a detailed assessment. Where this is the case, then is will normally also require a Strategic Environmental Assessment. If the HRA screening concludes there will be no significant effect, further detailed assessment will not be required.
- 3.7 An Appropriate Assessment of the Wyre Local Plan was prepared and agreed with Natural England in 2018. The Wyre Local Plan Appropriate Assessment is documented in a separate report and the findings have been used to influence this screening assessment where appropriate.

# 4. Draft Barton NDP Policies

# **Vision and Objectives**

4.1 The draft Barton NDP includes the following vision:

"Our vision is for Barton to be a safe and welcoming community that retains its identity as a village and is inclusive for all. We will achieve this by welcoming limited sustainable development that meets the needs identified by our residents, for quality and diverse affordable homes."

# 4.2 The draft Barton NDP includes the following eight objectives:

- Maintaining a friendly environment embodying the character of the village.
- Creating a development plan which is sympathetic to the character of the village including appropriate infrastructure provision, respecting the needs and wishes of all residents.
- Enhancement of transport links with safe traffic management and connectivity though the village, including a series of Public Rights of Way (PROWs) routes for walking and cycling.
- The promotion of Health and Wellbeing within the village by encouraging greater health care provision and outdoor exercise, including sports facilities and activities for all ages.
- The creation of a Barton information hub, allowing residents the visibility to easily access information. Where to go for help and an awareness of what is available
- Enhancing our valued community assets, such as the Village Hall, Places of Worship, King George V playing fields along with other open green spaces.
- Promotion of open green spaces and ecology within the village by encouraging and preserving a rich and diverse variety of wildlife, trees and flowers.
- Support & promotion of local businesses and community groups to achieve their full potential.

# 4.3 The draft NDP includes the following nice policies:

Policy Number	Draft Policy
BNP 01	1. The network of paths, fields, watercourses and water features, woodland, grassland and other green infrastructure features within the parish should be maintained and enhanced for their recreational and ecological value.

- 2. Development proposals should seek to:
- a) maintain this green infrastructure network and, where possible, should enhance the green infrastructure network by creating new connections and links in the network;
- b) restoring existing green infrastructure;
- c) Introduce features that enhance the existing green infrastructure network.
- 3. Development that would disrupt or sever this network will not be permitted unless suitable compensatory provision can be provided to establish a new network connection within the immediate vicinity of the site.

# BNDP 02

# **LOCAL GREEN SPACES**

The following open spaces shown on figures 4 and 5 below will be protected as local green spaces.

- 1. Recreation Ground to rear of Village hall
- 2. St. Lawrences School Field, Jepps Avenue.
- 3. Forest Grove and Jepps Avenue green space and wildlife corridor.
- 4. St. Lawrence's Church Cemetery and regimental graves
- 5. St. Marys and St. Andrews school playing field, Station Lane
- 6. St. Marys Church and Cemetery, Station Lane
- 7. King George Playing Field, Station Lane

# BNDP 03

# SUSTAINABLE TRANSPORT

- 1. New development should seek to reduce reliance on the private car and increase opportunities for active travel (use of public transport, walking and cycling) by incorporating measures that improve facilitates, infrastructure and the environment for all users.
- 2. Proposals will be assessed in terms of the following:
- Measures that seek to reduce the need to travel;
- Measures that maximise and enhance the use of non-car and public transport use;
- Suitable inclusion of off-street car and other vehicle parking
- 3. The Parish Council will work with Preston City Council, Lancashire County Council, and other bodies as appropriate to deliver the following projects through the use of Planning Agreements (Section 106) and Community Infrastructure Levy (CIL) or successor mechanisms such as Local Infrastructure Tariff (LIT) gained through the permitting of development within the Neighbourhood Plan Area:

# BNDP 04

# PROMOTING CYCLE AND PEDESTRIAN ACTIVITIES

Improvements and new connections to existing Public Rights of Way (PROW) and bridleways will be supported as identified on figure 7. The Parish Council will work with LCC Highways in making use of opportunities to support the provision of improvements to public transport, walking and cycling within the village. Specific proposals integral to increasing highway safety include:

1. Safe crossing points, refuge islands or Toucan crossings along the A6

# BNDP 05

# **SURFACE WATER FLOODING**

In areas where surface water flood risk is a known issue, development proposals will be resisted unless suitable mitigation can be provided which does not exacerbate surface water flooding beyond the site and wherever possible seeks to provide a betterment. In assessing proposals, the following should be considered:

- a) Development proposals will be required to provide effective surface water drainage measures to protect existing and future residential areas from flooding. New development should be designed to maximise the retention of surface water on the development site and to minimise runoff. Sustainable drainage systems (SuDS) should be implemented in accordance with the SuDS hierarchy unless deemed inappropriate.
- b) New developments should ensure that existing features of value in relation to drainage such hedgerows, trees and verges are retained where possible and the use of appropriate species for planting to minimise future flood risk is adequately explored.
- c) Sections of the public rights of way (the use of which is deterred by poor drainage) should be identified within development proposals and work should be undertaken with landowners to agree and implement solutions to overcome these barriers to their full use and enjoyment by the local community
- d) Flood risk should be managed during construction, and drainage should be installed at the earliest possible opportunity. Construction can expose loose materials and drainage networks downstream can be vulnerable to pollution and blockage from such materials.

In addition to development proposals, Barton Parish Council will: e) Work proactively with Lancashire County Council and statutory undertakers to achieve action where drainage problems are the consequence of damage to public drainage infrastructure

	f) Actively engage with Preston City Council consulting on planning applications to ensure the local impacts of surface water flooding are given significant weight in decision making.		
BNDP 06	NEW HOUSING IN BARTON		
00	Within Barton new housing development will be supported when it is within the defined development boundary (see figure 2). All new housing development proposals will be assessed against the following they:		
	<ul><li>a) are of good quality design;</li><li>b) do not have an adverse impact on the parish's rural landscape;</li><li>c) do not have an adverse impact on existing and future residential amenity;</li></ul>		
	d) do not lead to the inappropriate development of residential gardens that would cause harm to the village by reason of over-development, significant loss of useable garden spaces for both existing and proposed new properties, and loss of off-street car parking; e) are appropriately located for the users and residents of the proposed		
	use to access local facilities and services; and f) all development must be appropriate in terms of size, scale, design and character to the surrounding area g) Should be a mixture of type and tenure h) Preference for 1 and 2 bedroom properties for the elderly to be able to downsize whilst staying within the village i) Not exceed 2.5 storeys in height		
	Outside of the development boundary new housing development will only be permitted for small scale affordable rural exception housing in accordance with relevant local and national planning policies.		
BNDP 07	AREAS OF SEPARATION		
01	Development will not be permitted within the Areas of Separation as defined on Figure 11, if individually or cumulatively it would result in increasing the coalescence between Barton and Bilsborrow to the north and Barton and Broughton to the south of the NDP area.		
	All forms of development outside the main settlement boundary will need to meet police EN1 of the Preston Local Plan or whatever policy supersedes it together with the NPPF policy on development within the Open Countryside.		
BNDP 08	NON DESIGNATED HERITAGE ASSETS		

The following have been identified as non-designated heritage assets. They have been identified through local knowledge and will be tested through this consultation.

All new development proposals should seek to conserve and enhance the non-designated heritage assets in accordance with their significance and guidance in the NPPF:

- The White Horse Pub (now called Barton Bangla)
- Terraces on White Horse Lane
- Mill Shaft (located in the Village Hall Car Park)

# BNDP 09

# **SUPPORTING BUSINESSES**

- 1. The expansion of existing businesses within the NDP area will be supported where the proposal conforms with national guidance and local policies:
- a) Includes satisfactory means of access to the site and adequate parking including cycle storage and low vehicle emission charging points
- b) Does not have an unreasonable detrimental impact on the amenities of neighbouring uses
- c) The development is appropriate in terms of size, scale, design and character, to its locality

# 5. SEA Screening

5.1 Figure 5.1 below illustrates the process for screening a planning document to ascertain whether a full SEA is required.

This diagram is intended as a guide to the criteria for application of the Directive to plans and programmes (PPs). It has no legal status. 1. Is the PP subject to preparation and/or adoption by a national, regional or local authority OR prepared by an No to both criteria authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a)) Yes to either criterion 2. Is the PP required by legislative, regulatory or No administrative provisions? (Art. 2(a)) Yes 4. Will the PP, in view of its Is the PP prepared for agriculture, forestry, fisheries, energy, No to either likely effect on sites, industry, transport, waste management, water management, criterion telecommunications, tourism, town and country planning or require an assessment land use, AND does it set a framework for future under Article 6 or 7 of development consent of projects in Annexes I and II to the the Habitats Directive? EIA Directive? (Art. 3.2(a)) (Art. 3.2(b)) Yes No Yes to both criteria 6. Does the PP set the framework for future 5. Does the PP determine the use of small areas at local level, development consent of No OR is it a minor modification of a PP subject to Art. 3.2? Yes to projects (not just projects (Art. 3.3) either in Annexes to the EIA criterion Directive)? (Art. 3.4) No to both criteria 7. Is the PP's sole purpose to serve national defence or civil 8. Is it likely to have a emergency, OR is it a financial or budget PP, OR is it Yes No significant effect on the co-financed by structural funds or EAGGF programmes environment? (Art. 3.5)\* 2000 to 2006/7? (Art. 3.8, 3.9) Yes to any criterion No to all criteria DIRECTIVE DOES NOT **DIRECTIVE REQUIRES SEA** REQUIRE SEA \*The Directive requires Member States to determine whether plans or programmes in this category are likely to have significant environmental effects. These determinations may be made on a case by case basis and/or by specifying types of plan or programme.

Figure 5.1: Application of the SEA Directive to plan and programmes

Source: A Practical Guide to the Strategic Environmental Direcrtive; ODPM, 2005

5.2 Table 5.1 below presents the assessment of whether Barton NDP will require a full SEA. The questions in the first column are drawn from the above diagram which sets out how the SEA Directive should be applied.

Table 5.1 SEA Screening Stage one: Application of the SEA Directive

Stage	Yes/No	Reason
1. Is the Barton Neighbourhood Plan subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a))	Yes	The NDP is being prepared by a qualifying body. If the NDP passes the Examination and Referendum, it will be made ("adopted) by Wyre Borough Council as the local planning authority. The NDP will form part of the Development Plan for that part of the borough.  The NDP will be prepared in accordance with The Neighbourhood Planning (General) Regulations 2012 (as amended) and the Neighbourhood Planning (Referendum) Regulations 2012.
2. Is the Barton Neighbourhood Plan required by legislative, regulatory or administrative provisions? (Art. 2(a))	No	NDP are not mandatory and is an option requirement under Localism Act 2011.  If the NDP passes the Examination and Referendum, it will be made ("adopted) by Wyre Borough Council as the local planning authority. The NDP will form part of the Development Plan for that part of the borough. Therefore, it is considered necessary to determine whether the policies in the draft NDP are likely to have a significant environmental effects and whether a SEA is required.
3. Is the Barton Neighbourhood Plan prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II to the EIA Directive? (Art 3.2(a))	Yes	The NDP is being prepared for town and country planning purposes and it does set a framework for future development consent of projects.

4. Will the Barton Neighbourhood Plan, in view of its likely effect on sites, require an assessment for future development under Article 6 or 7 of the Habitats Directive? (Art. 3.2 (b))	No	See the HRA Screening assessment in section 6 of this report.
5. Does the Barton Neighbourhood Plan determine the use of small areas at local level, OR is it a minor modification of a PP subject to Art. 3.2? (Art. 3.3)	Yes	The NDP does not allocate any sites.  The NDP proposes Local Green Space sites (within Preston's administrative area) which are put forward for designation as protected Local Green Spaces. It also proposes to designate areas of separation (within Preston's administrative area).
6. Does the Barton Neighbourhood Plan set the framework for future development consent of projects (not just projects in annexes to the EIA Directive)? (Art 3.4)	Yes	If the NDP passes the Examination and Referendum, it will be made ("adopted) by Wyre Borough Council as the local planning authority. The NDP will form part of the Development Plan for that part of the borough.  The Local Planning authority will remain responsible for determining and issuing development consents.
7. Is the Barton Neighbourhood Plan's sole purpose to serve the national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Art 3.8, 3.9)	No	Not Applicable
8. Is it likely to have a significant effect on the environment? (Art. 3.5)	No	The draft NDP could potentially have an impact on the environment, but it is not considered to be a significant effect. There are no formal allocations but the NDP proposes Local Green Space sites (within Preston's administrative area) which are put forward for designation as protected Local

	Green spaces. It also proposes to designate areas of separation (within Preston's administrative area).
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5.3 Schedule 1 of the SEA Regulations sets out the criteria for determining the likelihood of Significant Effects on the Environment. Table 5.2 list the criteria and provides commentary on the extent to which the Barton NDP meets these criteria.

Table 5.2 SEA Screening Stage Two – Assessment of Likelihood of Significant Effects on the Environment

Criteria for Determining the Likely Significant Effects	Is the NDP Likely to have a Significant Environmental Effect	Justification for Screening Assessment
The characteristics of the	•	
The degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocation of resources	Yes	If the NDP is made ("adopted) by Wyre Borough Council as the local planning authority, the NDP will form part of the Development Plan for that part of the borough. The NDP will therefore set a framework for future development consent of projects.
The degree to which the plan or programme influences other plans and programmes including those in the hierarchy	No	The NDP must be in general conformity with the adopted Wyre Local Plan (2011-2031) which has undergone full Sustainability Appraisal that incorporates SEA. The NDP must also be in general conformity with the National Planning Policy Framework.
		If the NDP is made ("adopted) by Wyre Borough Council as the local planning authority, the NDP will form part of the Development Plan for that part of the borough.
The relevance of the plan or programme for the integration of environmental considerations in particular	No	The draft NDP does not make site allocations for development. It contains development management style policies that are criteria based and designated to promote

with a view to promoting sustainable development		sustainable development, this incudes policies that seek to promote and enhance the built and natural environment, including policies relating to green infrastructure and sustainable transport
Environmental problems relevant to the plan or programme	No	The draft NDP must be in general conformity with the adopted Wyre Local Plan (2011-2031) which has undergone full Sustainability Appraisal (SA) that incorporates SEA. The SA did not identify any outstanding significant environmental impacts.  The draft NDP is local in nature and its policies are likely to promote positive environmental benefits.
The relevance of the plan or programme for the implementation of European Community legislation on the environment (e.g. plans and programmes linked to waste management or water protection)	No	The draft NDP must be in general conformity with the adopted Wyre Local Plan (2011-2031). Where relevant, the WLP has had regard to European Community legislation on the environment.
,	effects and of the	e area likely to be affected:
The probability, duration, frequency and reversibility of the effects	No	The draft NDP does not seek to prevent change and an element of environmental change is likely to occur. The draft NDP contains development management style policies that are criteria based and designated to promote sustainable development, this incudes policies that seek to promote and enhance the built and natural environment, including policies relating to green infrastructure and sustainable transport.
		It is considered unlikely that there will be any irreversible damaging environmental impacts associated with the draft NDP.

The cumulative nature of the effects	No	The draft NDP is likely to promote positive environmental benefits.  As above.  The policies in the draft NDP are unlikely to have any significant cumulative negative environmental effects.
The trans-boundary nature of the effects	No	The draft NDP is local in nature with limited effects on neighbouring areas. No trans-boundary nature effects are expected (on other Member States).
The risks to human health or the environment (e.g. due to accidents)	No	It is considered that there is limited risk to human health or the environment. The draft NDP contains policies to improve highway safety.
The magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected)	No	The draft NDP is local in nature. Any effects will be limited to the Neighbourhood Area only.
The value and vulnerability of the area likely to be affected due to: -special natural characteristics or cultural heritage; -exceeded environmental quality standards or limit values; -intensive land use The effects on areas or landscapes which have a recognised national, Community or international protection	No	The draft NDP must be in general conformity with the adopted Wyre Local Plan (2011-2031) which has undergone full Sustainability Appraisal (SA) that incorporates SEA. The SA did not identify any outstanding significant environmental impacts that are likely to impact on these factors. The draft NDP is unlikely to significantly impact on these factors.
The effects on areas or landscapes which have a recognised national,	No	The draft NDP must be in general conformity with the adopted Wyre Local Plan (2011-2031) which has

Community or international protection status	undergone full Sustainability Appraisal (SA) that incorporates SEA. The SA did not identify any outstanding significant environmental impacts that are likely to impact on these areas of landscapes. The draft NDP is unlikely to significantly impact on these areas or landscapes.
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5.4 On the basis of the SEA Screening Assessment set out in table 2, it is concluded (subject to consultation with statutory bodies) that the Barton NDP will not have a significant effects on the environment in accordance with any of the criteria set out in Schedule 1 of the SEA Regulations.

5.5 As a result of the assessment above, it is considered unlikely that any significant environmental effects will occur from the implementation of the Barton NDP that were considered and dealt with by the Sustainability Appraisal of the Wyre Local Plan. Therefore, the Barton NDP does not require a full SEA.

# 6. HRA Screening Assessment

6.1 The first stage HRA screening relates to assessing potential impacts from planning policy documents, including:

- Identification of all European sites potentially affected (including those outside of the Local Plan area);
- A review of each site, including the features for which the site is designated, the Conservation Objectives, and an understanding of the current conservation status and the vulnerability of the individual features to threats;
- Review of the policies which have the potential to affect the European sites, and whether the sites are vulnerable to these effects;
- A consideration of any potential impacts in combination with other plans or projects

6.2 There are no European sites located within the Barton Neighbourhood Area.

6.3 The <u>WLP HRA</u> considers that there are twelve European sites identified within and up to 20km from the Wyre Borough boundary. Of these, nine<sup>1</sup> were ruled out as not giving rise to likely significant effects. The remaining three<sup>2</sup> European sites were taken

<sup>&</sup>lt;sup>1</sup> North Pennine Dales Meadows SAC; Shell Flat and Lune Deep cSAC; Liverpool Bay SPA; Bowland Fells SPA; Morecambe Bay Pavements SAC; Calf Hill and Cragg Woods SAC; Sefton Coast SAC; Ribble and Alt Estuaries Ramsar site; and Ribble and the Alt Estuaries SPA.

<sup>&</sup>lt;sup>2</sup> Morecambe Bay and Duddon Estuary SPA; Morecambe Bay Ramsar site; Morecambe Bay SAC;

forward into the detailed screening assessment and the detailed impact pathways considered included:

- Loss of habitat functionally linked to a European sites (in relation to those qualifying species);
- Disturbance to species as a result of construction activities/operational stage (in relation to those qualifying species)
- Disturbance to habitats and species through increased recreational activity during operation
- Changes in water quality (in relation to two allocations on the urban peninsula only).
- 6.4 The three European taken forward are located near the urban peninsula along the Fylde coastline and over 15 km from the Barton Neighbourhood Area, therefore disturbance to species as a result of construction and operational stages is ruled out. Recreational disturbance is also ruled out as the sites are beyond the 3.5km recreational disturbance buffer<sup>3</sup> previously agreed with Natural England. The three Local Plan housing allocations located within Barton Neighbourhood Area (SA1/23; SA1/24 and SA1/25) were all screened out during the Local Plan HRA process as they were unlikely to constitute functionally linked land.
- 6.5 It is noted that the Barton NDP is not proposing to allocate additional housing allocations beyond the WBC Local Plan. Therefore, the HRA carried out for the allocation of the sites in the WBC Local Plan is considered to be applicable to the policies in the draft Barton NDP.
- 6.6 The Development Management policies in the draft NDP relate to protecting green infrastructure, managing surface water flooding, protecting heritage assets, supporting businesses, sustainable transport, new housing within settlement boundaries and protecting areas of separation to prevent coalescence. By the very nature of the development management policies, there will be no likely significant effects.

#### In combinations Effects

6.7 Where an aspect of a plan could have some effect on the qualifying feature(s) of a European site, but the effects of that aspect of the plan alone would not be significant, the effects of that aspect of the plan will need to be checked in combination, firstly with other effects of the same plan, and then with the effects of other plans and projects.

6.8 Table 6.1 sets out a review has been undertaken of plans and projects with the potential for an in combination effect with the Barton NDP.

<sup>&</sup>lt;sup>3</sup> The LP HRA concludes a 3.5km recreational disturbance buffer, in line with the Morecambe Bay Recreational Disturbance Study. The distance of the disturbance buffer was agreed with Natural England.

Relevant	Potential in combination effects
Wyre Local Plan 2011-2031 (2019)	The Local Plan sets a minimum of 9,200 dwellings and 43 hectares of employment land will be delivered between 2011 and 2031.
	The Local Plan allocates three sites within the Barton NDP area: SA1/23 (for 72 dwellings); SA1/24 (for 34 dwellings) and SA1/25 (for 26 dwellings). The Local Plan HRA concluded no likely significant effects during the screening stage for the three sites.
	Four site allocations located on the Urban Peninsula and Over Wyre (Hambleton) were considered at Appropriate Assessment stage. The Local Plan HRA concluded no adverse impact on the integrity of the Morecambe Bay Ramsar site/Morecambe Bay and Duddon Estuary SPA as a result of development of the four sites.
	It was concluded that the Local Plan will not have any adverse effects on the integrity of the European sites alone or in combination.
	Once adopted, the Barton NDP will form part of the Development Plan for that area of Wyre.
Central Lancashire Core Strategy (2012)	The Core Strategy was adopted in 2012 and sets out the overall strategic framework for planning in central Lancashire from 2010 to 2026.
(2012)	The HRA undertaken concluded that there were no likely significant effects.
Preston Local Plan 2012-2026	The Local Plan sets a total requirement of 8,637 dwellings from 2014 – 2026 and 2,837 dwellings to be delivered after 2026. A total of 99.52 hectares of employment land is expected to be delivered.
	The Local Plan HRA concluded no likely significant effects on European sites alone or in combination.
	Once adopted, the Barton NDP will form part of the Development Plan for that area of Preston.
Broughton in Amounderness Neighbourhood Plan	The Neighbourhood Plan includes development management policies to safeguard and improve green infrastructure, community facilities and public footpaths, prevent visual impact,

(2018)	drainage considerations, and support retail and employment. The Plan also include site allocation for limited small scale
	Preston Council has decided that the Neighbourhood Plan and its preparation does not breach, and would not otherwise be incompatible, with any European Union obligation.
Lancashire County Council Minerals and Waste Local Plan	The Lancashire Minerals and Waste Local Plan (the adopted Core Strategy and the adopted Site Allocations and Development Management Policies Local Plan) is currently under review.

#### **Overall Conclusion**

6.9 The HRA Screening has considered the potential implication of the Barton NDP for European sites within and near to the Barton NDP area. The assessment has concluded that it is unlikely that any significant environmental effects either alone or in combination will occur from the implementation of the draft Barton NDP that were not considered and dealt with by the Wyre Local Plan HRA (that relate to the parts of the NDP within the administrative area of Wyre). Therefore, an Appropriate Assessment of the draft Barton NDP is not required.

6.10 This conclusion is subject to obtaining agreement with Natural England as part of the five week statutory consultation period.

# 7. Consultation

# **Strategic Environmental Assessment**

7.1 In accordance with the regulations, the Environment Agency, Historic England and Natural England, were consulted on the findings of the screening report between 23 November 2020 and 4 January 2021. A summary of the consultation responses are available in table 1 and the full responses received are provided in Appendix 2.

Table 1: Summary of Consultation Response

Consultation Body	Summary of Response	Wyre Borough Council Response
Environment Agency	Agree with the report conclusion that the Barton NDP does not require either a full SEA or a full HRA to be undertaken.	Noted
Historic England	Concur that "it is considered unlikely that any significant environmental effects will	Noted

	occur from the implementation of the Barton NDP that were considered and dealt with by the Sustainability Appraisal of the Wyre Local Plan. Therefore, the Barton NDP does not require a full SEA".	
Natural England	It is our advice, on the basis of the material supplied with the consultation, that, in so far as our strategic environmental interests are concerned, that there are unlikely to be significant environmental effects from the proposed plan.	Noted

# **Habitats Regulations Assessment**

In accordance with the Regulations, Natural England were consulted on the findings of the screening report between 23 November 2020 and 4 January 2021. A summary of their consultation response is available in table 2 and the full response received is provided in Appendix 2.

Table 2: Summary of Consultation Response

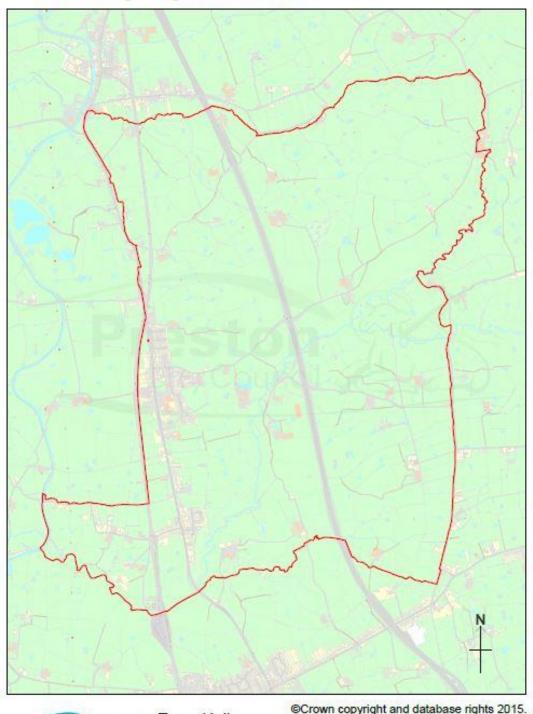
Consultation Body	Summary of Response	Wyre Borough Council Response
Natural England	Natural England agrees with the report's conclusions that the Barton Neighbourhood Plan would not be likely to result in a significant effect on any European Site, either alone or in combination and therefore no further assessment work would be required.	Noted

# 8. Conclusion

- 8.1 The SEA and HRA screening assessment has been circulated to relevant statutory consultation bodies. These bodies have been consulted and they agree with the Council's assessment that an SEA is not required and agree that the proposals in the draft Barton NDP will not lead to likely significant effects on the integrity of a European site and thus an Appropriate Assessment is not required.
- 8.2 This SEA and HRA screening assessment is based upon the draft Barton NDP (Regulation 14 draft). If there are significant changes to the proposals and policies contained in the draft NDP, a further screening assessment may be required.

# **Appendix 1 – Designated Barton Neighbourhood Area**





Preston CityCouncil Preston PR1 2RL

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# **Appendix 2 - Consultation Responses**

Ms Fiona Riley
Wyre Borough Council
Planning Policy
Wyre Civic Centre Breck Road
Poulton-le-Fylde
Lancashire
FY6 7PU

Our ref: NO/2012/103607/SE-

02/SC1-L01

Your ref: Barton NDP

Date: 07 December 2020

Dear Ms Riley

# BARTON NEIGHBOURHOOD DEVELOPMENT PLAN (NDP): STRATEGIC ENVIRONMENTAL ASSESSMENT AND HABITAT REGULATIONS ASSESSMENT SCREENING REPORT

Thank you for consulting us on the above document.

# **Environment Agency position**

We have reviewed the draft screening report for Strategic Environmental Assessment (SEA) and Habitats Regulation Assessment (HRA). We agree with the report conclusions that the Barton NDP does not require either a full SEA or a full HRA to be undertaken.

Yours sincerely

Mr Alex Hazel Planning Advisor - Sustainable Places Team

E-mail: clplanning@environment-agency.gov.uk



Ms Fiona Riley Direct Dial: 0161 242 1445 Wyre Council

Civic Centre Our ref: PL00727282

Breck Road Poulton-le-Fylde Lancashire

FY6 7PU 22 December 2020

Dear Ms Riley

# Strategic Environmental Assessment (SEA) Screening Report for Barton Neighbourhood Development Plan

We write in response to your e-mail of 30 September 2020, seeking a formal Screening Opinion from Historic England as to whether a SEA is required for Barton Neighbourhood Development Plan. It is noted that the Screening Report purely relates to the part of the neighbourhood plan area within Wyre District Council's boundaries.

For the purposes of this consultation, Historic England will confine the advice given to the question, "Is it likely to have a significant effect on the environment?" in respect to our area of concern, cultural heritage. Our comments are based on the Screening Report dated 23 November 2020.

The whole Neighbourhood Plan area includes 1 Grade II\* Listed Building and 9 Grade II Listed Buildings. There are also likely to be other features of local historic, architectural or archaeological value and consideration should also be given to the wider historic landscape.

In the context of the criteria set out in Schedule 1 of the Environmental Assessment of Plans and Programmes Regulations 2004 [Annex II of SEA Directive], and on the basis of the information supplied within the Screening Report (23 November 2020), Historic England concur that "it is considered unlikely that any significant environmental effects will occur from the implementation of the Barton NDP that were considered and dealt with by the Sustainability Appraisal of the Wyre Local Plan. Therefore, the Barton NDP does not require a full SEA".

We would like to stress that this opinion is based on the information made available. To avoid any doubt, this decision does not preclude Historic England providing further advice on later stages of the SEA process, should this be required, nor objecting to specific proposals that may subsequently arise (either as a result of this consultation or in later versions of the plan/guidance), where we consider that these would have an adverse effect upon the environment.







The views of all statutory consultation bodies should be taken into account before the overall decision on the need for SEA is made.

Historic England strongly advises the plan makers that the conservation and archaeological staff of Wyre Borough Council, Growth Lancashire (for Preston City Council) and Lancashire County Council should be closely involved throughout the preparation of the plan and its assessment. They are best placed to advise on: local historic environment issues and priorities, including access to data held in the HER (formerly SMR); how the policy or proposal can be tailored to minimise potential adverse impacts on the historic environment; the nature and design of any required mitigation measures; and opportunities for securing wider benefits for the future conservation and management of historic assets.

We would request that you please send Historic England a copy of the determination as required by Reg 11 of the Environmental Assessment of Plans and Programmes Regulations 2004.

Yours sincerely,

Pippa Brown Historic Places Adviser Pippa.Brown@historicengland.org.uk

cc:





Date: 24 November 2020

Our ref: 334988

Your ref: Barton Neighbourhood Plan

Fiona Riley
Senior Planning Officer
Wyre Council
Fiona.Riley@wyre.gov.uk

#### BY EMAIL ONLY



Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 3900

Dear Ms Riley

# **Barton NDP SEA and HRA Screening Report consultation**

Thank you for your consultation on the above dated 23 November 2020 which was received by Natural England on 23 November 2020.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

#### **Screening Request: Strategic Environmental Assessment**

It is our advice, on the basis of the material supplied with the consultation, that, in so far as our strategic environmental interests (including but not limited to statutory designated sites, landscapes and protected species, geology and soils) are concerned, that there are unlikely to be significant environmental effects from the proposed plan.

## **Neighbourhood Plan**

Guidance on the assessment of Neighbourhood Plans, in light of the Environmental Assessment of Plans and Programmes Regulations 2004 (as amended), is contained within the <u>National Planning</u> <u>Practice Guidance</u>. The guidance highlights three triggers that may require the production of an SEA, for instance where:

- •a neighbourhood plan allocates sites for development
- •the neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan
- •the neighbourhood plan may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan.

We have checked our records and based on the information provided, we can confirm that in our view the proposals contained within the plan will not have significant effects on sensitive sites that Natural England has a statutory duty to protect.

We are not aware of <u>significant</u> populations of protected species which are likely to be affected by the policies / proposals within the plan. It remains the case, however, that the responsible authority should provide information supporting this screening decision, sufficient to assess whether protected species are likely to be affected.

Notwithstanding this advice, Natural England does not routinely maintain locally specific data on all potential environmental assets. As a result the responsible authority should raise environmental issues that we have not identified on local or national biodiversity action plan species and/or habitats, local wildlife sites or local landscape character, with its own ecological and/or landscape advisers, local record centre, recording society or wildlife body on the local landscape and biodiversity receptors that may be affected by this plan, before determining whether an SA/SEA is necessary.

Please note that Natural England reserves the right to provide further comments on the environmental assessment of the plan beyond this SEA/SA screening stage, should the responsible authority seek our views on the scoping or environmental report stages. This includes any third party appeal against any screening decision you may make.

# Habitats Regulations Assessment (HRA) Screening

Natural England agrees with the report's conclusions that the Barton Neighbourhood Plan would not be likely to result in a significant effect on any European Site, either alone or in combination and therefore no further assessment work would be required.

For any new consultations, or to provide further information on this consultation please send your correspondences to <a href="mailto:consultations@naturalengland.org.uk">consultations@naturalengland.org.uk</a>.

Yours sincerely

Jacqui Salt Consultations Team