Wyre Council

Statement of Consultation

September 2017
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1. Introduction

It is a legal requirement of the Town and Country Planning (Local Planning) (England) 2012 Regulations (SI No.767) that a Statement of Consultation accompanies the submission of the local plan to the Secretary of State. Regulation 22 of the regulations requires the Statement to demonstrate:

- Who was consulted during the local plan preparation stages (known as the Regulation 18 stage/s);
- How those who were consulted were invited to make representations;
- What main issues were raised by the consultees; and
- How the representations were taken into account in local plan preparation.

Regulation 22 also requires the Statement of Consultation to state the number of representations made in response to the Publication version of the local plan (Regulation 20 stage) and to provide a summary of the main issues raised.

This version of the Statement of Consultation has been produced to support the Publication version of the Wyre Local Plan. In line with the Regulations outlined above, it details the nature and outcomes of the consultation carried out at the plan preparation stage (Regulation 18). Before the Wyre Local Plan is submitted to the Secretary of State, this Statement of Consultation will be updated to reflect the consultation and associated outcomes associated with the Publication edition of the Wyre Local Plan (Regulation 20 stage).

Although Regulation 18 requires consultation at the plan preparation stage, there is nothing in the regulations themselves that prescribe the form such preparations should take. However it is common that local planning authorities will publish under Regulation 18 topic or issues papers that describe the key economic, environmental and social context and set out the main planning issues arising. For the Wyre Local Plan this stage of the plan preparation process was represented by the publication of the Issues and Options document of June 2015 (and accompanying Interim Sustainability Appraisal).

The Issues and Options document identified in map form potential site allocations. These potential allocations were informed by two separate Call for Sites (CfS) exercises held in 2012 and 2014. A third exercise was carried out in 2015 specifically to identify land suitable to meet the needs of Gypsies, Travellers and Showpeople. Given the importance of matters concerning objectively assessed need and site allocations to the production of the Wyre Local Plan, this statement will also concern itself with the approach the council took to the three CfS exercises.
Wyre borough contains 18 parish councils and three town councils. Engagement with the parish and town councils continues to be an important part of the plan preparation process and is also described below.

To provide the necessary context, the next two sections of this Statement detail the background to the new Wyre Local Plan and show how the authority has met its obligations under its own Statement of Community Involvement.

2. Developing the Wyre Local Plan

The Wyre Local Plan will be a single document consisting of a written statement and policies map. It will include the following:

- Spatial Portrait and key issues;
- Vision and objectives;
- Strategic policies;
- Core development management policies
- Housing policies
- Economy policies; and
- Land allocations and designations.

The plan will cover a 20 year period from 2011 to 2031. Once adopted it will replace the following currently adopted development plans:

- Wyre Local Plan (1999), saved policies 2007
- The Fleetwood Thornton Area Action Plan (2009)

On adoption of the new Wyre Local Plan, the statutory development plan for Wyre will comprise:

- The Wyre Local Plan 2011-2031

The council has previously published for public comment a Core Strategy Preferred Options document dated March 2012. The Core Strategy was to establish the strategic direction for the Local Plan and include area specific and core policies. The Core Strategy Preferred Options document, along with the accompanying Sustainability Appraisal, Habitat Regulations Assessment and Infrastructure Delivery Plan, underwent a period of public consultation between 2nd April and 21st May 2012. However, as a consequence of the publication of the National Planning Policy Framework (NPPF) in March 2012 and the National Planning Policy Guidance (NPPG) in March 2014, and the updating of key evidence
base documents, at a meeting of the Full Council on 10\textsuperscript{th} April 2014 the Council decided to prepare a single Local Plan. This new arrangement was published through a revised Local Development Scheme (LDS) (April 2014) made available on the council’s web site. Subsequently, the Full Council approved a revised 2016 LDS on 7\textsuperscript{th} July 2016. This later edition included an updated timetable to address delays in the plan making process brought about by on-going evidence base development relating to two key strategic issues, namely:

- Highway capacity; and
- Flood risk.

3. Statement of Community Involvement (SCI)

The Wyre Statement of Community Involvement (SCI) sets out how the council intends to involve all sections of the community in the planning process. The original SCI was adopted in May 2007. It was prepared in accordance with the Planning and Compulsory Purchase Act 2004 ("2004 Act") and the Town and Country Planning (Local Development) (England) Regulations 2004. Since that time there have been a number of changes to the legislation and regulations.

In 2010 the SCI was revised to reflect changes in national planning guidance and the experience gained from previous consultation exercises at that time. The revised SCI notes in its introduction that the changes it takes account of are the amendments made to the 2004 Regulations in 2008 and 2009. The 2008 and 2009 changes are outlined in paragraphs 1.4 to 1.8 of the 2010 document and are reflected throughout the revised SCI.

Since the publication of the revised SCI in 2010 there have been further changes in legislation. In 2011 the Localism Act 2011 made a number of amendments to the amended 2004 Act. For example, the Localism Act 2011 introduced the duty to cooperate when preparing plans.


Since 2010 not only has the legislative landscape changed, but the council has decided to publish a single local plan. However the core aims enshrined in the SCI remain valid. These are to give the community:

- Access to information.
- The opportunity to contribute ideas.
- The opportunity to take an active part in developing proposals and options.
- The opportunity to be consulted and make representations on formal proposals.
Publication Draft Wyre Local Plan 2017 Statement of Consultation

- The opportunity to be informed about progress and outcomes.

Against this background, the SCI sets establishes a set of minimum consultation standards, which requires that at each stage the following applies:

1. The consultation period will last six weeks;

2. All consultation documents will be made available for inspection at:
   a) Wyre Borough Council Offices.
   b) Wyre Borough Council’s website.
   c) All public libraries

3. Supporting evidence will be made available electronically on the website and hard copies will be made available on request at Wyre Borough Council Offices and at all public libraries.

4. Adverts (notices) will be placed in the local press, on the Council’s web site, at Wyre council offices and public libraries. These will advise where and when the document can be inspected, how copies can be obtained, what the closing date is for representation, where to send representations, and where to get further information.

5. All consultees identified in the Local Development Framework consultation database will be invited to comment on particular Local Plan Documents.

6. All members of the community who express an interest during the process will continue to be kept informed of the progress, including details of future consultations.

The SCI sets out broad engagement and consultation methods for local plan production. Although the stages of preparation have changed as a result of changes in legislation and guidance, and the move to a single local plan, the approach of the council accords with the general approach set out in the SCI. In particular it is noted that the Issues and Options (Regulation 18 stage) involved extensive engagement and consultation as set out below and that the local plan process has been informed by on-going engagement with parish and town council’s as community representatives.

In summary, it is the view of the council that its overall approach to engagement and consultation and the specific activities so carried out are in accord with the SCI.
4. Ward, Parish and Town Council Member Involvement

**Wyre Ward Councillors**

Wyre council contains 24 wards served by a total of 50 ward councillors. Of these seven, including the Leader of the Council, sit on the council’s Cabinet. As well as the formal reporting of local plan matters to Cabinet and Full Council, including briefings for the relevant portfolio holder, engagement with members has taken place through the Planning Policy Working Group (PPWG), an advisory body (the Group is not a formal Committee or Sub-Committee of the Council) comprising of between 10 and 16 Councillors, including:

- Representatives from each geographic area of the Borough (i.e. Fleetwood, Thornton-Cleveleys, Poulton-le-Fylde, Rural East and Rural West);
- Two members of the Planning Committee.
- The relevant Portfolio Holder.
- Two opposition Members.

The PPWG meets on an as-needed basis and is chaired by a senior member, currently the chair of the Planning Committee.

**Wyre Parish and Town Councillors**

The borough of Wyre contains 18 parish councils and three town councils. In total they are served by 151 councillors. The only parts of the borough without parish or town council administration are Cleveleys, Thornton and Poulton-le-Fylde.

Engagement with the parish and town councils has been, and continues to be, an integral part of the local plan engagement process. This engagement takes part in several ways.

Firstly, in 2010 a system of Planning Ambassadors was created to provide a link between the council’s planning function (development management, planning policy and regeneration) and the parish/town councils. Under the Planning Ambassador system, each parish/town council is invited to nominate a parish or town councillor as their Planning Ambassador. The role of the Planning Ambassador is to:

- Act as a conduit between the council and parish/town council, acting as an initial contact point for matters where a parish or town council input is required into a planning matter;
- Provide a means by which information can be shared with the full parish/town council; and
- Provide a route through which matters can be raised by the parish/town council with the planning department.
Secondly, officers from the policy team have met individually with each parish/town council at key stages as follows:

September to November 2014 – a series of informal meetings were held between the Chief Executive and/or Head of Planning, officers from the planning policy team and the relevant Planning Ambassador plus other parish/town council members to discuss the emerging evidence base (particularly that pertaining to housing) and key emerging issues both locally and across the borough. Meetings were held with all but two parish councils, neither of whom accepted the relevant invitation. Most meetings took place at a venue in the relevant parish/town.

<table>
<thead>
<tr>
<th>Parish/Town Council</th>
<th>Date</th>
<th>Key settlements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnacre-with-Bonds</td>
<td>1/10/14</td>
<td>Garstang (Bonds),Bowgreave and Calder Vale</td>
</tr>
<tr>
<td>Bleasdale</td>
<td>n/a</td>
<td>None</td>
</tr>
<tr>
<td>Cabus</td>
<td>29/9/14</td>
<td>Catterall (part)</td>
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<tr>
<td>Catterall</td>
<td>8/9/14</td>
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<td>Claughton</td>
<td>8/9/14</td>
<td>Catterall (part)</td>
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<tr>
<td>Fleetwood</td>
<td>6/10/14</td>
<td>Fleetwood</td>
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<tr>
<td>Forton</td>
<td>3/10/14</td>
<td>Forton</td>
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<tr>
<td>Garstang</td>
<td>16/9/14</td>
<td>Garstang</td>
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<tr>
<td>Great Eccleston</td>
<td>14/11/14</td>
<td>Great Eccleston</td>
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<tr>
<td>Hambleton</td>
<td>7/10/14</td>
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<td>Inskip</td>
<td>29/10/14</td>
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<tr>
<td>Kirkland</td>
<td>15/10/14</td>
<td>Churchtown</td>
</tr>
<tr>
<td>Myerscough and Bilsborrow</td>
<td>25/9/14</td>
<td>Barton, Bilsborrow</td>
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<tr>
<td>Nateby</td>
<td>14/10/14</td>
<td>Nateby</td>
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<tr>
<td>Nether Wyresdale</td>
<td>14/10/14</td>
<td>Scorton, Dolphinholme</td>
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<tr>
<td>Out Rawcliffe</td>
<td>8/10/14</td>
<td>Out Rawcliffe</td>
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<td>Pilling</td>
<td>29/9/14</td>
<td>Pilling</td>
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<tr>
<td>Preesall</td>
<td>20/10/14</td>
<td>Knott End/Preesall, Preesall Hill</td>
</tr>
<tr>
<td>Stalmine with Staynall</td>
<td>8/10/14</td>
<td>Stalmine</td>
</tr>
<tr>
<td>Upper Rawcliffe with Tarnacre</td>
<td>n/a</td>
<td>St Michaels</td>
</tr>
<tr>
<td>Winmarleigh</td>
<td>14/10/14</td>
<td>Winmarleigh</td>
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September to November 2016 - as with the 2014 engagement, a series of meetings were held with Planning Ambassadors plus other parish/town council representatives to highlight key issues emerging from the on-going evidence base development and from the 2015 Issues and Options consultation. At these meetings officers identified potential allocations and discussed draft policies, although as this was work in progress such information was shared on a confidential basis. Meetings were held with all parish/town councils. Most meetings took place at a venue in the relevant parish/town and as with the 2014 meetings were attended by Chief Executive and/or Head of Planning and officers from the planning policy team.

<table>
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<tr>
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<tbody>
<tr>
<td>Barnacre-with-Bonds</td>
<td>17/11/16</td>
<td>Bowgreave, Garstang (Bonds), Calder Vale</td>
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<tr>
<td>Bleasdale</td>
<td>29/9/16</td>
<td>None</td>
</tr>
<tr>
<td>Cabus</td>
<td>19/9/16</td>
<td>Cabus, Garstang (part)</td>
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<tr>
<td>Catterall</td>
<td>5/9/16</td>
<td>Catterall (part)</td>
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<td>Claughton</td>
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<tr>
<td>Fleetwood</td>
<td>7/9/16</td>
<td>Fleetwood</td>
</tr>
<tr>
<td>Forton</td>
<td>16/9/16</td>
<td>Forton and Hollins Lane</td>
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<tr>
<td>Garstang</td>
<td>23/9/16</td>
<td>Garstang (part)</td>
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<tr>
<td>Great Eccleston</td>
<td>8/9/16</td>
<td>Great Eccleston</td>
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<tr>
<td>Hambleton</td>
<td>15/9/16</td>
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<td>Inskip</td>
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<td>Barton</td>
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<td>Barton, Bilsborrow</td>
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<td>7/10/16</td>
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<tr>
<td>Out Rawcliffe</td>
<td>13/10/16</td>
<td>Out Rawcliffe</td>
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<tr>
<td>Pilling</td>
<td>26/9/16</td>
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<tr>
<td>Preesall</td>
<td>8/9/16</td>
<td>Knott End/Preesall</td>
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<tr>
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<tr>
<td>Winmarleigh</td>
<td>15/9/16</td>
<td>Winmarleigh</td>
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</table>

Further meetings have taken place in 2017 where emerging proposals warranted a further briefing. These were as follows:

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<tr>
<th>Parish/Town Council</th>
<th>Date</th>
<th>Key settlements</th>
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</thead>
<tbody>
<tr>
<td>Great Eccleston</td>
<td>17/5/17</td>
<td>Great Eccleston</td>
</tr>
<tr>
<td>Parish/Town Council</td>
<td>Date</td>
<td>Key settlements</td>
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<tr>
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</tr>
<tr>
<td>Forton</td>
<td>2/5/17</td>
<td>Forton and Hollins Lane</td>
</tr>
<tr>
<td></td>
<td>17/5/17</td>
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<td>19/6/17</td>
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<td>Inskip</td>
<td>8/2/17</td>
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<td>24/4/17</td>
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<td>13/6/17</td>
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<td></td>
<td>18/7/17</td>
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</tr>
<tr>
<td>Stalmine</td>
<td>22/5/17</td>
<td>Stalmine</td>
</tr>
<tr>
<td>Cabus Parish Council and Garstang Town Council</td>
<td>14/8/17</td>
<td>Cabus and Garstang</td>
</tr>
</tbody>
</table>

5. Local Plan Preparation (Regulation 18)

As explained above, in 2014 the council agreed to move forward with a single local plan document as it had become evident that the scale of growth that needed to be accommodated within the borough would be significantly greater than previously established in the North West Regional Spatial Strategy (the 2013 Strategic Housing Market Assessment has shown a range of 340-485 dwellings a year as the objectively assessed need in Wyre). It was therefore necessary to reconsider anew the overall spatial strategy (i.e. the distribution of development) for the new local plan. This was the main purpose of the Issues and Options document published for consultation in 2015 for (slightly over) a seven week period from 17th June 2015 until 7th August 2015.

It was recognised that the evidence base was suggestive of a significant increase in the housing requirement and as such early consultation on the key issues, vision and objectives and spatial options was important and would enable concerns raised by the community to be taken into account in formulating the draft local plan. Importantly, the Issues and Options document identified 136 sites and large areas of land as having the potential for development, with an emphasis on residential, mixed and employment uses. These sites were sourced from Call for Sites consultations and through additional land searches carried out by the local plan team, partly through an on-going review of the 2010 Strategic Housing Land Availability Study (SHLAA).

As Call for Sites exercises have formed an important part of the plan preparation process, before detailing the activities carried out to support the publication of the Issues and Options document, it is appropriate to describe the manner in which the Call for Sites was promoted.

The identification of land for subsequent allocation in the local plan has been informed by three key Call for Sites (CfS) exercises. The aim of a CfS is to allow interested parties to suggest land or premises that could be suitable for development or allocation in the local plan.
Call for Sites 2012

The 2012 CfS was specifically aimed at informing two pieces of the local plan (at the time this was the Core Strategy – see above) evidence base – an assessment of housing land availability and an assessment of the availability of land for employment and commercial leisure (including retail and leisure). Included in the consultation was a draft methodology for assessing the latter. The CfS was carried out over the period of five weeks from 31 May 2012 to 6 July 2012. Although pre-dating the subsequent move to a single local plan, the 2012 CfS remains part of the current local plan evidence base. It is noted that the 2012 CfS was preceded by earlier exercises aimed at identifying land for housing as part of Strategic Housing Land Availability Assessments.

The 2012 CfS was promoted in the following ways:

- A public notice was placed in the Fleetwood Weekly, Blackpool Reporter and Garstang Courier on 30 May 2012.
- A postal letter was sent to all consultees on the local plan consultation database (372 recipients). This included members of the public, government bodies, local businesses, education and health providers, and interest groups (national and local).
- A letter was sent by e-mail to all planning agents listed on the council’s development management database (282 recipients).
- A letter was sent to all Wyre councillors
- A letter was sent by e-mail to the Wyre council Senior Leadership Team
- An e-mail with full details and documents to the manager of the council’s contact centre.

A guidance note and response form were made available on the council’s web site and in paper form.

The 2012 CfS consultation generated 120 site submissions, the majority of which put sites forward for development. Of these, by far the largest category was residential development (58 sites), with a further 17 sites put forward where residential was one of the options suggested. No sites were put forward for Gypsy/traveller or showperson use.

Call for Sites 2014

Driven primarily by emerging evidence from the Strategic Housing Market Assessment (SHMA) that suggested a significant uplift in the residential Objectively Assessed Need, a further CfS exercise was carried out between 20th February 2014 and 24th March 2014.
sought to identify additional sites over and above those submitted in the 2012 exercise, with a focus on those suitable for residential, employment, retail, leisure and/or Gypsy/Traveller use. As with the 2012 CfS, a response form and guidance note were made available in paper and electronic formats and were placed on the council’s web site for downloading. The 2014 CfS was promoted in the following ways:

- A public notice was placed in the Blackpool Gazette, Fleetwood Weekly News and the Garstang Courier.
- A letter was sent by post or e-mail as appropriate to all consultees on the local plan consultation database plus planning agents listed on the council’s development management database (831 recipients). This included members of the public, government bodies, local businesses, education and health providers, national and local interest groups and adjoining parishes.
- A letter was sent by e-mail to all Wyre councillors
- A separate letter or e-mail as appropriate was sent to the clerk of each of the borough’s parish and town council’s and to the planning ambassadors.
- A letter was sent by e-mail to the Wyre council Senior Leadership Team

143 sites were suggested for development through the 2014 CfS exercise (note that some sites were submitted by more than one respondent). Of these 32 had previously been submitted through the 2012 CfS, leaving a total of 111 new sites. As with the 2013 CfS, the vast majority of the new submissions were for residential development (89) or where residential was one of the options suggested (10). One site was put forward for Gypsy/Traveller use.

Those sites that were put forward for residential use only and sites where residential use was proposed as one of a number of potential uses subsequently formed an input into the review of the 2010 Strategic Housing Land Availability Assessment (SHLAA) which itself has formed a key part of the process of assessing potential residential allocations.

Sites proposed for non-residential use have been considered as part of the council’s consideration of employment and retail needs.

**Call for Sites 2015**

In 2014 the three Fylde Coast authorities and Wyre, Fylde and Blackpool undertook a Gypsy and Traveller Accommodation Assessment to identify the need for pitches (Gypsies/Travellers) and plots (showpeople). For Wyre the need was expressed as 17 pitches and 12 plots. Although the 2014 CfS specifically sought the submission of sites for potential allocation for Gypsies, Travellers and travelling showpeople, there had been a
limited response, as noted above. In order to provide a further opportunity to identify potential sites for Gypsy and Traveller accommodation, a bespoke Gypsy and Traveller CfS consultation was carried out between 29th January and 13th March 2015.

The 2015 CfS was promoted in the following ways:

- A public notice was placed in the Blackpool Gazette, Fleetwood Weekly News and the Garstang Courier.
- A letter was sent by post or e-mail as appropriate to all consultees on the local plan consultation database plus planning agents listed on the council’s development management database (1,753 recipients – 1,434 e-mails and 319 letters). This included members of the public, government bodies, local businesses, education and health providers, national and local interest groups and adjoining parishes.
- A letter was sent by e-mail to all to Wyre councillors.
- A separate letter or e-mail as appropriate was sent to the clerk of each of the borough’s parish and town council’s and to the planning ambassadors.
- Letters to a Gypsy and two showpeople who had previously in contact with the council about site identification.
- A letter to Wyre Heads of Service.
- An e-mail with full details and documents to the manager of the council’s contact centre.

Even though the consultation was extensive, only three sites were submitted for consideration, one of which was for residential as opposed to Gypsy and Traveller use.

The remaining two sites were assessed to be unsuitable – one being a small site in the village of Stalmine with extensive Tree Preservation Order coverage and one in the Green Belt at Poulton-le-Fylde.

**Issues and Options 2015**

The Issues and Options consultation included a suite of documents put on public deposit. These were:

- Issues and Options 2015.
- Issues and Options 2015 – Summary (this was available free for the public to take away).
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- Issues and Options 2015 - Response Form (this was available free for the public to take away).
- Interim Sustainability Appraisal of Issues and Options 2015.
- Issues and Options Exhibition – A4 paper copy of the exhibition boards (this was available free for the public to take away).
- Issues and Options 2015 – Leaflet (this was available free for the public to take away).
- Issues and Option 2015 interactive sites map (this was hosted by the Wyre council web site and provided basic details on each site – name, potential use and size in hectares. A link from each site was provided to the consultation portal).

The deposit locations covered were as follows:

- Cleveleys, Fleetwood, Garstang, Knott End, Poulton-le-Fylde and Thornton libraries.
- The rural mobile library and Wyre i-bus.
- Garstang Tourist Information Centre.
- Reception at the Wyre Council Civic Centre, Poulton-le-Fylde.

The suite of documents referred to above were placed in the deposit locations on 15 & 16 June 2015 prior to consultation. A poster listing the deposit locations and dates, times and venues of the exhibition drop-in events was made available, and displayed, at all deposit locations. Posters were also distributed to shops, medical centres, community halls by development management officers during course of their site visits.

Respondents were able to submit comments as follows:

- Electronically via e-mail direct to the planning policy team at Wyre council or through the on-line Objective consultation portal;
- By post (or hand) to the planning policy team; and
- By posting comments in special response boxes, located in the reception at the Wyre Civic Centre, Garstang Tourist Information Centre, Garstang library, Knott-End library, Cleveleys library, Thornton library, Poulton-le-Fylde library and Fleetwood (North Albert Street) library.

Officers worked closely with staff in all deposit locations to ensure that materials were appropriately located and that materials remained available, including those for the public to take away, during the consultation period.
As a key part of engaging with local communities, officers from the local plans and development management teams held a series of staffed exhibitions around the borough. These were held from 2.30pm to 7.30pm at the following venues and times:

- Garstang Library – 25th June 2015
- Poulton Youth and Community Centre – 2nd July 2015
- Thornton Leisure Centre (YMCA) – 6th July 2015
- Great Eccleston Village Centre – 10th July 2015
- Stalmine Village Hall – 13th July 2015
- Fleetwood Marine Hall – 15th July.

The 2015 Issues and Options consultation was publicised in the following ways:


2. All consultees (1273 recipients) on Wyre Local Plan database either written to or emailed between 11 June 2015 (post = 337) and 16 June 2015 (email = 936). Includes letters to Wyre parish and town councils.

3. Briefing for ward members with invite to the borough’s MPs on 10 June 2015 where each member was given a document pack (including posters for dissemination).


5. Briefing for all Wyre council staff on 8, 15 and 16 June 2015.

6. E-mail to the Wyre Engagement Network (an informal network of contacts with an interest in community activity and local issues that have voluntarily signed up to receive new and updates about Wyre, including consultations) 17 June 2015 (122 recipients).

7. E-mail sent to the Wyre Together Network, (a database of community, faith and voluntary sector organisations/groups administrated by Blackpool, Fylde and Wyre Council for Voluntary Services) - 168 members - on 16 June 2015.

8. E-mail to all Wyre e-news subscribers (5620 recipients) on 19 June 2015 which included times/dates of consultation events.

9. E-mail to all members of the Wyred Up (a local business network) database 16th June 2015 (4,000 recipients)

11. Press release to various newspapers including times/dates of events.

12. Release on Wyre Council Facebook page, 24 June 2015 specifically about the Garstang event (see below): [https://www.facebook.com/wyrecouncil](https://www.facebook.com/wyrecouncil) In addition details of the Issues and Options consultation events were posted in relevant area based Facebook groups including Garstang Under Threat (now Your Garstang), Garstang Voice, Poulton-le-Fylde Chat, Fleetwood Chat and Thornton Cleveleys Chat. These groups have thousands of members and these postings allowed the council to reach a wider audience than just those who follow the council’s page.


Various local media organisations reported the publication of the Issues and Options document:


The Issues and Options consultation elicited comments from 763 (the 2016 Briefing Note – see below - refers to 760 which is an error) organisations and individuals, including a significant proportion from local residents. To enable interested parties to engage with the Issues and Options process, the Issues and Options document set out six questions based around key sections of the document. The Sustainability Appraisal contained a seventh question. The total number of comments received either responding to individual questions or as letters or e-mails, numbered 2,951. The table below provides a breakdown of the number of responses to individual questions. A number of responses did not reference a question and are not included in the table.

<table>
<thead>
<tr>
<th>Question</th>
<th>Responses</th>
<th>Yes</th>
<th>No</th>
<th>N/a</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Do you agree that the Spatial Portrait set out above is factually correct? Is there anything that should be added, deleted or amended?</td>
<td>397</td>
<td>193</td>
<td>170</td>
<td>34</td>
</tr>
<tr>
<td>2. Have the key issues been identified? Are there any others you feel the Local Plan should address?</td>
<td>410</td>
<td>164</td>
<td>223</td>
<td>23</td>
</tr>
<tr>
<td>Question</td>
<td>Responses</td>
<td>Yes</td>
<td>No</td>
<td>N/a</td>
</tr>
<tr>
<td>------------------------------------------------------------------------</td>
<td>-----------</td>
<td>-----</td>
<td>----</td>
<td>-----</td>
</tr>
<tr>
<td>3. Do you support the Vision for Wyre and feel that it reflects the key challenges and opportunities? Is there anything that should be added, amended or deleted from the Vision in order to improve it?</td>
<td>402</td>
<td>179</td>
<td>198</td>
<td>25</td>
</tr>
<tr>
<td>4. Do you agree with the Strategic Objectives? Is there anything that should be added, deleted or amended?</td>
<td>396</td>
<td>178</td>
<td>192</td>
<td>26</td>
</tr>
<tr>
<td>5. Which of the options do you think should be taken forward as the Spatial Strategy showing where development will be directed? Can any of the Options be amended to make it more sustainable, deliverable or to increase the extent to which it would help to achieve the Vision and Strategic Objectives? Is there an alternative or hybrid option which would be more appropriate?</td>
<td>433</td>
<td>See below</td>
<td>See below</td>
<td>See below</td>
</tr>
<tr>
<td>6. Do you have any particular comments/concerns with any of the identified sites? What are the key issues that would need to be considered if any of the identified sites were to be brought forward for development? What additional services and facilities would need to be provided to ensure that development on these sites does not have an unacceptable impact on existing infrastructure? What is the most important infrastructure that needs to be provided within a settlement for it to accommodate new development in a sustainable manner?</td>
<td>413</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>7. Do you have any comments to make regarding the Sustainability Appraisal?</td>
<td>174</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>2625</td>
<td>714</td>
<td>783</td>
<td>108</td>
</tr>
</tbody>
</table>

Question 5 allowed respondents to choose a preferred option from the three potential options proposed. Where respondents expressed an opinion, either by answering Q5 and stating a preferred option (433 responses) or by stating an option through a general comment (62 responses), the responses were as follows:

<table>
<thead>
<tr>
<th>Option</th>
<th>Spatial Strategy</th>
<th>Number of responses in favour</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Fylde coast peninsula main urban area focus</td>
<td>87</td>
</tr>
<tr>
<td>2</td>
<td>A6 corridor focus</td>
<td>210</td>
</tr>
<tr>
<td>3</td>
<td>Dispersed development</td>
<td>72</td>
</tr>
<tr>
<td>1 &amp; 2</td>
<td></td>
<td>6</td>
</tr>
<tr>
<td>1 &amp; 3</td>
<td></td>
<td>4</td>
</tr>
<tr>
<td>2 &amp; 3</td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>1, 2 &amp; 3</td>
<td></td>
<td>4</td>
</tr>
<tr>
<td>1 &amp; 2 Hybrid</td>
<td></td>
<td>5</td>
</tr>
<tr>
<td>1 &amp; 3 Hybrid</td>
<td></td>
<td>1</td>
</tr>
</tbody>
</table>
Question 6 allowed respondents to make comments on site put forward as potential allocations. There was a strong response to this question, particularly from members of local communities. Although the Issues and Options document identified a broad range of potential sites located across the borough, there were common themes emerging from the consultation. Overall the response to the potential for significant levels of development – mainly housing – was strongly negative. Concerns included:

- Inappropriate scale of development compared to the existing settlement.
- Lack of services and facilities to support development – particularly health and education infrastructure.
- Insufficient highway capacity or inappropriate local highway network.
- Risk of increasing flooding.
- Loss of countryside and habitat.
- Insufficient evidence of housing needs.

A summary of the main matters arising from the consultation and the council’s response was published on the council’s web site in August 2016. At the same time a Wyre Local Plan Briefing was published to provide an update on the local plan process. The Briefing cross-referred to the Main Matters document and included a link to the appropriate page on the council’s web site. The council also published alongside the briefing a short Local Plan Questions and Answers document that covered the basics of local planning, including, “What is a Local Plan”?

The Briefing was publicised in the following way:

An e-mail/letter publicising the briefing was sent to 710 consultees (refreshed and updated database from the Issues and Options consultation).


Article in the September edition of Wyre’s community e-newsletter which was sent to 7,206 subscribers and is available at:
The council has considered the responses made to the Issues and Options document in developing the Publication Draft Local Plan. Details of how the Plan has responded to the main matters raised can be found in Appendix 9.

6. Planning for Infrastructure Delivery (IDP)

The Council has engaged with a variety of stakeholders and organisations as part of production of the Infrastructure Delivery Plan (IDP). Regular meetings and phone calls have been held with partners and stakeholders to ensure the local plan is supported by infrastructure providers. The following organisations have been actively involved in the plan making process and fed into the IDP.

<table>
<thead>
<tr>
<th>Infrastructure Type</th>
<th>Organisation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Highways</td>
<td>Highways England, Lancashire County Council, Fylde Borough Council, Blackpool Council</td>
</tr>
<tr>
<td>Railway/Tramway</td>
<td>Network Rail, Blackpool Council</td>
</tr>
<tr>
<td>Bus</td>
<td>Lancashire County Council, Blackpool Council</td>
</tr>
<tr>
<td>Cycling</td>
<td>Lancashire County Council</td>
</tr>
<tr>
<td>Water supply</td>
<td>United Utilities</td>
</tr>
<tr>
<td>Waste water</td>
<td>United Utilities</td>
</tr>
<tr>
<td>Flood risk</td>
<td>Lancashire County Council, Environment Agency, United Utilities, Marine Management Organisation</td>
</tr>
<tr>
<td>Coastal change management</td>
<td>Lancashire County Council, Environment Agency, United Utilities</td>
</tr>
<tr>
<td>Healthcare</td>
<td>NHS England, Local GP Practices, Morecambe Bay CCG, Fylde &amp; Wyre CCG, Greater Preston CCG</td>
</tr>
<tr>
<td>Education</td>
<td>Lancashire County Council, Blackpool Council</td>
</tr>
<tr>
<td>Telecommunications/Broadband</td>
<td>BT Openreach, O2, Vodafone, Ericson, Three, EE</td>
</tr>
<tr>
<td>Libraries</td>
<td>Lancashire County Council</td>
</tr>
<tr>
<td>Waste and minerals</td>
<td>Lancashire County Council</td>
</tr>
<tr>
<td>Emergency services</td>
<td>North West Ambulance Service, Lancashire Fire and Rescue Service, Lancashire Constabulary</td>
</tr>
<tr>
<td>Open space &amp; Sports facilities</td>
<td>Sports England</td>
</tr>
</tbody>
</table>
7. Duty to Co-operate and Joint Working

Duty to Cooperate (DTC)

Section 110 of the Localism Act 2011 inserted s33A into Part 2 of the Planning and Compulsory Purchase Act 2004 which introduced a duty on local planning authorities, county councils and other bodies with statutory functions to cooperate with each other on strategic planning matters. Accordingly, the council has worked closely with sub-regional and neighbouring local planning authorities, the county council and key service and infrastructure providers when preparing the evidence base and developing the Draft Local Plan. The council has prepared a separate statement on compliance with the Duty to Co-operate.

Evidence Base – Joint Working

The council has worked with a number of organisations to deliver a robust evidence base.

<table>
<thead>
<tr>
<th>Evidence</th>
<th>Key Parties Involved</th>
<th>Comment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employment Land and Commercial Leisure Study 2012 and subsequent updates</td>
<td>n/a</td>
<td>Discussed at a joint meeting of adjoining authorities (excepting Ribble Valley) on 5th July 2017.</td>
</tr>
<tr>
<td>Habitat Regulation Assessment</td>
<td>Natural England</td>
<td></td>
</tr>
<tr>
<td>Highways</td>
<td>Highways England</td>
<td>Evidence was shared with the following adjacent local authorities – Blackpool, Preston, Lancaster, Fylde.</td>
</tr>
<tr>
<td>Gypsy, Traveller Accommodation Assessment 2014</td>
<td>Wyre council</td>
<td>Commissioned by the three local authorities.</td>
</tr>
<tr>
<td></td>
<td>Blackpool council</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Fylde council</td>
<td></td>
</tr>
<tr>
<td>Gypsy, Traveller Accommodation Assessment Update 2016</td>
<td>Wyre council</td>
<td>An update assessment carried out as a consequence of revised government guidance (Planning Policy for Traveller Sites, 2015).</td>
</tr>
<tr>
<td></td>
<td>Blackpool council</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Fylde council</td>
<td></td>
</tr>
<tr>
<td>Playing Pitch Strategy</td>
<td>Sport England</td>
<td>Also involved consultation with the National Governing Bodies.</td>
</tr>
<tr>
<td>Retail Study 2011</td>
<td>Blackpool Council</td>
<td></td>
</tr>
<tr>
<td>Retail Study 2013</td>
<td>Fylde Council</td>
<td></td>
</tr>
</tbody>
</table>
## Evidence | Key Parties Involved | Comment
--- | --- | ---
Strategic Flood Risk Assessment (PHASE 2) | United Utilities, Environment Agency, Lancashire County Council as the Lead Local Flood Authority (LLFA) |  
Strategic Housing Market Assessment (SHMA) and Addendum 1 | Wyre council, Blackpool council, Fylde council | Review of previous work undertaken by Lancashire County Council with a view to informing the need for additional evidence base work on wind energy supply.
Wind Energy Review | Wyre council, Blackpool council, Fylde council, Planning Advisory Service |  

### 8. Further Information

The following publicity and consultation material is available from the council’s web site at [www.wyre.gov.uk/localplan](http://www.wyre.gov.uk/localplan) or by contacting the Planning Policy Team at Wyre Council, Civic Centre, Breck Road, Poulton-le-Fylde, FY6 7PU. (e-mail – planning.policy@wyre.gov.uk).

#### Appendix 3 Call for Sites 2012 Publicity and Consultation Material

- Public Notice
- Consultee letter
- Letter to Wyre councillors
- Response form
- Guidance note
- Draft site assessment methodology
- Draft site assessment methodology comment form

#### Appendix 4 Call for Sites 2014 Publicity and Consultation Material

- Public Notice
- Consultee letter
- Letter to Wyre councillors
- Letter to Wyre parish and town councils
- Response form
- Guidance note

#### Appendix 5 Call for Sites 2015 Publicity and Consultation Material
Publication Draft Wyre Local Plan 2017 Statement of Consultation

- Public Notice
- Consultee letter
- Letter to Wyre councillors
- Letter to Wyre parish and town councils
- Response form
- Guidance note

Appendix 6 Issues and Options 2015 Publicity and Consultation Material

- Summary document
- Public notice
- Leaflet
- Poster
- Consultation letter

Appendix 11 Issues and Options 2015 – Local Plan Briefing 2016

- e-mail/letter wording
- Briefing
- Questions and Answers
- Article on Wyre Council web site
- Community e-news screen shot
Appendix 1 - The Town and Country Planning (Local Planning) (England) Regulations 2012 (extract)

Preparation of a local plan

18.—(1) A local planning authority must—

(a) notify each of the bodies or persons specified in paragraph (2) of the subject of a local plan which the local planning authority propose to prepare, and

(b) invite each of them to make representations to the local planning authority about what a local plan with that subject ought to contain.

(2) The bodies or persons referred to in paragraph (1) are—

(a) such of the specific consultation bodies as the local planning authority consider may have an interest in the subject of the proposed local plan;

(b) such of the general consultation bodies as the local planning authority consider appropriate; and

(c) such residents or other persons carrying on business in the local planning authority’s area from which the local planning authority consider it appropriate to invite representations.

(3) In preparing the local plan, the local planning authority must take into account any representation made to them in response to invitations under paragraph (1).

19. Before submitting a local plan to the Secretary of State under section 20 of the Act, the local planning authority must—

(a) make a copy of each of the proposed submission documents and a statement of the representations procedure available in accordance with regulation 35, and
(b) ensure that a statement of the representations procedure and a statement of the fact that the proposed submission documents are available for inspection and of the places and times at which they can be inspected, is sent to each of the general consultation bodies and each of the specific consultation bodies invited to make representations under regulation 18(1).

**Representations relating to a local plan**

20.—(1) Any person may make representations to a local planning authority about a local plan which the local planning authority propose to submit to the Secretary of State.

(2) Any such representations must be received by the local planning authority by the date specified in the statement of the representations procedure.

(3) Nothing in this regulation applies to representations taken to have been made as mentioned in section 24(7) of the Act.

**Submission of documents and information to the Secretary of State**

22.—(1) The documents prescribed for the purposes of section 20(3) of the Act are—

(a) the sustainability appraisal report;

(b) a submission policies map if the adoption of the local plan would result in changes to the adopted policies map;

(c) a statement setting out—

(i) which bodies and persons the local planning authority invited to make representations under regulation 18,

(ii) how those bodies and persons were invited to make representations under regulation 18,

(iii) a summary of the main issues raised by the representations made pursuant to regulation 18,

(iv) how any representations made pursuant to regulation 18 have been taken into account;

(v) if representations were made pursuant to regulation 20, the number of representations made and a summary of the main issues raised in those representations; and

(vi) if no representations were made in regulation 20, that no such representations were made;
(d) copies of any representations made in accordance with regulation 20; and

(e) such supporting documents as in the opinion of the local planning authority are relevant to the preparation of the local plan.

(2) Notwithstanding regulation 3(1), each of the documents referred to in paragraph (1) must be sent in paper form and a copy sent electronically.

(3) As soon as reasonably practicable after a local planning authority submit a local plan to the Secretary of State they must—

(a) make available in accordance with regulation 35—

23. Before the person appointed to carry out the independent examination under section 20 of the Act makes a recommendation under section 20(7), (7A) or (7C)(1) of the Act the person must consider any representations made in accordance with regulation 20.

(i) a copy of the local plan;

(ii) a copy of each of the documents referred to in paragraph (1)(a), (b) and (c);

(iii) any of the documents referred to in paragraph (1)(d) or (e) which it is practicable to so make available, and

(iv) a statement of the fact that the documents referred to in sub-paragraphs (i) to (iii) are available for inspection and of the places and times at which they can be inspected;

(b) send to each of the general consultation bodies and each of the specific consultation bodies which were invited to make representations under regulation 18(1), notification that the documents referred to in paragraphs (a)(i) to (iii) are available for inspection and of the places and times at which they can be inspected; and

(c) give notice to those persons who requested to be notified of the submission of the local plan to the Secretary of State that it has been so submitted.
Appendix 2 Statement of Community Involvement Position Statement

1. Introduction

The purpose of this note is to summarise the changes to the legislation and regulations which have occurred since the Revised SCI of 2010 was adopted, and the impacts for how the Local Plan has been prepared.

2. When and how the Council consults

Section 4 of the adopted Revised SCI sets out when the Council will consult in the preparation of documents that make up the Local Development Framework (LDF) and sets out the methods by which consultation will take place. The terminology of LDF is no longer the correct expression following the publication of the National Planning Policy Framework (NPPF) and the revised regulations (2012) which now utilises the term “Local Plan”.

The SCI refers to several stages in the preparation of a Development Plan Document (Local Plan), as follows:

- Pre-production, evidence gathering and Sustainability Appraisal Scoping Report
- Consultation on the preparation of the Development Plan Document “options and preferred options” (Regulation 25)
- Proposed submission version of DPD published (Regulation 27 and 28)
- Examination by Planning Inspector (Regulation 34)

These stages were in line with the regulations which applied at that time (the 2004 Regulations as amended in 2008 and 2009). Changes to regulations in 2012 have altered these steps in the production of a local plan. The stages now required, as set out in The Town and Country Planning (Local Planning) (England) Regulations 2012 are:

- Preparation of a Local Plan (Regulation 18)
- Publication of a Local Plan (Regulation 19)
- Submission of documents and information to the Secretary of State (Regulation 22)
- Independent examination (Regulation 24)
- Adoption of a local plan (Regulation 26)
There are no major changes to the procedure of producing a Local Plan between the Revised SCI (based on the 2004 Regulations (as amended in 2008 and 2009) and the new 2012 Regulations. Regulations 25 and 27 from the amended 2004 Regulations have in effect become regulations 18 and 19 in the 2012 Regulations.

For the Wyre Local Plan, the Issues and Options document was the subject of formal consultation during the summer of 2015. Further targeted engagement with key stakeholders was undertaken over 2016 and 2017 in the form of meetings with statutory consultees and engagement with parish and town councils. This approach to engagement was driven by the need to understand and explain the variety of constraints faced in Wyre.

Further details are provided in the Statement of Consultation on the full range of engagement which has taken place under Regulation 18. As noted in the SCI Table 3 it may not always be necessary to carry out public consultation on both “issues and options” and “preferred options”. In this instance it was not considered necessary to carry out a preferred options consultation. This is primarily due to the restrictive constraints that drive the final Development Strategy.

3. Who the Council consults (consultation bodies)

Paragraph 4.5 – 4.10 of Section 4 of the adopted SCI sets out whom the Council consults in the preparation of the Local Plan. This section appears to suggest that this list is publicly available, however this is not the case due to current data protection legislation. Appendix B of the SCI contains a list of the specific and general consultation bodies that are likely to be consulted. It is intended for illustrative purposes and is noted as being not exhaustive and under constant review.

Since the SCI was adopted, there have been a number of changes to the consultation bodies as listed in Appendix B of the SCI. New bodies have been added, some no longer exist, and others are out of date and exist under a different title.

The Council ensures that the requirements for notifying specific and general consultation bodies at various stages in the preparation of the local plan are achieved in accordance with the 2012 Regulations. Specific and general consultation bodies are those listed under Regulation 2 of the 2012 Regulations, and summarised below.

Specific consultation bodies means the following:

- The Coal Authority
- The Environment Agency
- English Heritage
- The Marine Management Organisation
- Natural England
- Network Rail
• The Highways Agency
• Adjoining local authorities
• Relevant telecommunications companies
• Relevant health providers
• Relevant gas and electricity companies
• Relevant water and sewerage undertakers
• Homes and Communities Agency

General consultation bodies means the following:

• Voluntary bodies in the area;
• Bodies which represent the interests of different racial, ethnic or national groups in the area;
• Bodies which represent the interests of different religious groups in the area;
• Bodies which represent the interests of disabled persons in the area;
• Bodies which represent the interests of local business.
Appendix 3 to 11

The following appendices are available as separate documents:

Appendix 3 – Call for Sites 2012 publicity and consultation material
Appendix 4 - Call for Sites 2014 publicity and consultation material
Appendix 5 - Call for Sites 2015 publicity and consultation material
Appendix 6 – Issues and Options 2015 publicity and consultation material
Appendix 7a – 7h – Issues and Options 2015 Main Matters Raised by Question
Appendix 8 – Issues and Options 2015 Organisations consulted
Appendix 9 – Issues and Options 2015 Main Matters – Local Plan/Further Response
Appendix 10 – Issues and Options 2015 – Comments on “new” Local Plan Housing, Mixed Use and Employment Allocations
Appendix 11 - Issues and Options 2015 Response to Main Matters - Update