

Report of:	Meeting	Date	Item No.
Councillor Peter Gibson, Leader of the Council, and Marianne Hesketh, Service Director Performance and Innovation	Cabinet	6 September 2017	7

Local Government Ombudsman Annual Review Letter 2017

1. Purpose of report

1.1 To consider the Annual Review letter from the Local Government and Social Care Ombudsman (LGO) for 2016/17, attached as Appendix 1.

2. Outcomes

- **2.1** Learn from the outcome of complaints made to the LGO to improve our services and underpin effective working relationships between the Council and the LGO's office.
- 2.2 Improve the quality, transparency and usefulness of our complaint based information to enhance the experiences and perception of our services by users.

3. Recommendation

3.1 That Cabinet notes the comments made by the Ombudsman in the Annual Review Letter.

4. Background

- **4.1** This annual review provides a summary of statistics on the complaints made to the LGO about Wyre for the year ended 31 March 2017. The data that the LGO has provided shows the complaints and enquiries they have received, along with the decisions they have made.
- 4.2 Last year the LGO provided for the first time statistics on how the complaints they upheld against Wyre were remedied. This year's letter again includes a breakdown of upheld complaints to show how they were

remedied. This includes the number of cases where the LGO's recommendations remedied the fault and the number of cases where the LGO decided Wyre had offered a satisfactory remedy during the local complaints process. In these latter cases the LGO provides reassurance that the authority had satisfactorily attempted to resolve the complaint before the person came to them.

4.3 The LGO has chosen not to include 'a compliance rate' this year; this had previously indicated a council's compliance with their recommendations to remedy a fault. From 2016, the LGO established a new mechanism for ensuring the recommendations it makes to councils are implemented where they are agreed to. This has meant the recommendations the LGO make are more specific, and include a time-frame for completion. As a result of this new process, the LGO plan to report a more sophisticated suite of information about compliance and service improvement in the future.

5. Key issues and proposals

5.1 Enquiries and complaints received

During the year the Advice Team received 13 complaints and enquiries about the Council in the 12 months up to 31 March 2017. This is an increase of 1 complaint on the number the LGO received in 2015/16.

Complaint outcomes

5.2

The number of decisions made in the year will not be the same as the number of complaints received by the LGO Advice Team because some complaints decided in 2016/17 will have been received in the previous year, and some sent to the Investigative Team during 2016/17 will be ongoing. There were 13 decisions made in the period.

It must also be recognised that the statistics in this letter do not match the figures we hold. However the LGO is confident that it is an accurate representation of the data it holds for the last 12 months. The LGO suggested that the variation may be attributable to the fact that an element of the LGO's registered complaints received for Wyre will have been premature complaints that it referred back for a local resolution, but which the complainant may not have pursued with the Council.

5.3 Seven complaints were referred back for local resolution with one complaint being recorded for the following service area:

Nature of Complaint	Service Area	Decision
Complaint about the	Corporate and Other	Upheld.
Council's decision to	Services	Maladministration
allocate market stall		and injustice.
pitches unfairly and		It was the fault of the
unfairly banned		council to ban Mr X
complainant from		from market trading.
trading from Poulton		This fault caused
Market, resulting in		injustice requiring
hardship and distress.		remedy.
		Remedy: (a) pay Mr X
		£1,000 for loss of his
		opportunity to trade
		from the market,
		distress and
		inconvenience; and
		(b) lift Mr X's market
		trading ban.
		The council agreed
		the recommended
		remedy and so the
		complaint was
		resolved and the file
		closed.

5.4 Three complaints were closed after initial enquiries and they related to the following service areas:

Benefits and Council Tax	1
Planning and Development	1
Environmental Services and	
Public Protection and Regulation	1
Environmental Services and	'

5.5 Two complaints received were considered to be incomplete/invalid.

Financial and legal implications				
Finance	On occasion the Local Government Ombudsman may recommend that a payment is made to a complainant to compensate for any injustice they have experienced. One payment of £1,000 compensation was awarded in 2016/17.			
Legal	None arising directly from the report.			

Other risks/implications: checklist

There are no significant implications arising directly from this report, for those issues marked with an X.

implications	√/x
community safety	x
equality and diversity	x
sustainability	х
health and safety	x

risks/implications	√/x
asset management	x
climate change	х
data protection	x

report author telephone no.		email	date
Joanne Porter	01253 887503	joanne.porter@wyre.gov.uk	26/07/17

List of background papers:					
name of document	date	where available for inspection			
None					

List of appendices

LGO Annual Review Letter – Wyre BC for the period ending 31/03/17

arm/ex/cab/cr/17/0609jp1

Local Government &
Social Care

OMBUDSMAN

20 July 2017

By email

Garry Payne Chief Executive Wyre Borough Council

Dear Garry Payne,

Annual Review letter 2017

I write to you with our annual summary of statistics on the complaints made to the Local Government and Social Care Ombudsman (LGO) about your authority for the year ended 31 March 2017. The enclosed tables present the number of complaints and enquiries received about your authority and the decisions we made during the period. I hope this information will prove helpful in assessing your authority's performance in handling complaints.

The reporting year saw the retirement of Dr Jane Martin after completing her seven year tenure as Local Government Ombudsman. I was delighted to be appointed to the role of Ombudsman in January and look forward to working with you and colleagues across the local government sector in my new role.

You may notice the inclusion of the 'Social Care Ombudsman' in our name and logo. You will be aware that since 2010 we have operated with jurisdiction over all registered adult social care providers, able to investigate complaints about care funded and arranged privately. The change is in response to frequent feedback from care providers who tell us that our current name is a real barrier to recognition within the social care sector. We hope this change will help to give this part of our jurisdiction the profile it deserves.

Complaint statistics

Last year, we provided for the first time statistics on how the complaints we upheld against your authority were remedied. This year's letter, again, includes a breakdown of upheld complaints to show how they were remedied. This includes the number of cases where our recommendations remedied the fault and the number of cases where we decided your authority had offered a satisfactory remedy during the local complaints process. In these latter cases we provide reassurance that your authority had satisfactorily attempted to resolve the complaint before the person came to us.

We have chosen not to include a 'compliance rate' this year; this indicated a council's compliance with our recommendations to remedy a fault. From April 2016, we established a new mechanism for ensuring the recommendations we make to councils are implemented, where they are agreed to. This has meant the recommendations we make are more specific, and will often include a time-frame for completion. We will then follow up with a council and seek evidence that recommendations have been implemented. As a result of this new process, we plan to report a more sophisticated suite of information about compliance and service improvement in the future.

This is likely to be just one of several changes we will make to our annual letters and the way we present our data to you in the future. We surveyed councils earlier in the year to find out, amongst other things, how they use the data in annual letters and what data is the most useful; thank you to those officers who responded. The feedback will inform new work to

provide you, your officers and elected members, and members of the public, with more meaningful data that allows for more effective scrutiny and easier comparison with other councils. We will keep in touch with you as this work progresses.

I want to emphasise that the statistics in this letter comprise the data we hold, and may not necessarily align with the data your authority holds. For example, our numbers include enquiries from people we signpost back to the authority, but who may never contact you.

In line with usual practice, we are publishing our annual data for all authorities on our website. The aim of this is to be transparent and provide information that aids the scrutiny of local services.

The statutory duty to report Ombudsman findings and recommendations

As you will no doubt be aware, there is duty under section 5(2) of the Local Government and Housing Act 1989 for your Monitoring Officer to prepare a formal report to the council where it appears that the authority, or any part of it, has acted or is likely to act in such a manner as to constitute maladministration or service failure, and where the LGO has conducted an investigation in relation to the matter.

This requirement applies to all Ombudsman complaint decisions, not just those that result in a public report. It is therefore a significant statutory duty that is triggered in most authorities every year following findings of fault by my office. I have received several enquiries from authorities to ask how I expect this duty to be discharged. I thought it would therefore be useful for me to take this opportunity to comment on this responsibility.

I am conscious that authorities have adopted different approaches to respond proportionately to the issues raised in different Ombudsman investigations in a way that best reflects their own local circumstances. I am comfortable with, and supportive of, a flexible approach to how this duty is discharged. I do not seek to impose a proscriptive approach, as long as the Parliamentary intent is fulfilled in some meaningful way and the authority's performance in relation to Ombudsman investigations is properly communicated to elected members.

As a general guide I would suggest:

- Where my office has made findings of maladministration/fault in regard to routine mistakes and service failures, <u>and</u> the authority has agreed to remedy the complaint by implementing the recommendations made following an investigation, I feel that the duty is satisfactorily discharged if the Monitoring Officer makes a periodic report to the council summarising the findings on all upheld complaints over a specific period. In a small authority this may be adequately addressed through an annual report on complaints to members, for example.
- Where an investigation has wider implications for council policy or exposes a more significant finding of maladministration, perhaps because of the scale of the fault or injustice, or the number of people affected, I would expect the Monitoring Officer to consider whether the implications of that investigation should be individually reported to members.
- In the unlikely event that an authority is minded not to comply with my
 recommendations following a finding of maladministration, I would always expect the
 Monitoring Officer to report this to members under section five of the Act. This is an
 exceptional and unusual course of action for any authority to take and should be
 considered at the highest tier of the authority.

The duties set out above in relation to the Local Government and Housing Act 1989 are in addition to, not instead of, the pre-existing duties placed on all authorities in relation to Ombudsman reports under The Local Government Act 1974. Under those provisions, whenever my office issues a formal, public report to your authority you are obliged to lay that report before the council for consideration and respond within three months setting out the action that you have taken, or propose to take, in response to the report.

I know that most local authorities are familiar with these arrangements, but I happy to discuss this further with you or your Monitoring Officer if there is any doubt about how to discharge these duties in future.

Manual for Councils

We greatly value our relationships with council Complaints Officers, our single contact points at each authority. To support them in their roles, we have published a Manual for Councils, setting out in detail what we do and how we investigate the complaints we receive. When we surveyed Complaints Officers, we were pleased to hear that 73% reported they have found the manual useful.

The manual is a practical resource and reference point for all council staff, not just those working directly with us, and I encourage you to share it widely within your organisation. The manual can be found on our website www.lgo.org.uk/link-officers

Complaint handling training

Our training programme is one of the ways we use the outcomes of complaints to promote wider service improvements and learning. We delivered an ambitious programme of 75 courses during the year, training over 800 council staff and more 400 care provider staff. Post-course surveys showed a 92% increase in delegates' confidence in dealing with complaints. To find out more visit www.lgo.org.uk/training

Yours sincerely

Michael King

Local Government and Social Care Ombudsman for England Chair, Commission for Local Administration in England

arm/ex/cab/cr/17/0609jp1 Appendix 1

Local Authority Report: Wyre Borough Council

For the Period Ending: 31/03/2017

For further information on how to interpret our statistics, please visit our website: http://www.lgo.org.uk/information-centre/reports/annual-review-reports/interpreting-local-authority-statistics

Complaints and enquiries received

Adult Care Services	Benefits and Tax	Corporate and Other Services	Education and Children's Services	Environment Services	Highways and Transport	Housing	Planning and Development	Other	Total
0	6	2	0	3	0	0	2	0	13

Decisions made				Detailed Investigations				
Incomplete or Invalid	Advice Given	Referred back for Local Resolution	Closed After Initial Enquiries	Not Upheld	Upheld		Uphold Rate	Total
2	0	7	3	0	1		100%	13
Notes					Complaints	Remedied		
Our uphold rate is calculated in relation to the total number of detailed i				investigations.		Satisfactorily by		
The number of remedied complaints may not equal the number of upher This is because, while we may uphold a complaint because we find fault always find grounds to say that fault caused injustice that ought to be re-			ult, we may not	by LGO	Authority before LGO Involvement			
				1	0			